



Telecommunications (Jersey) Law 2002

Case T-151 - Initial Notice to JT (Jersey) Limited and Sure (Jersey) Limited of proposed Licence Modifications

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1 Executive Summary

- 1.1 The Jersey Competition Regulatory Authority (the **JCRA**) is issuing this Initial Notice of its intention to exercise a specified regulatory function under the Telecommunications (Jersey) Law 2002 (the **Law**) to modify the licences held by JT (Jersey) Limited (**JT**) and Sure (Jersey) Limited (**Sure**). These licences, which are to run telecommunications systems and provide telecommunications services within, to and from the Bailiwick of Jersey, are referred to as the **Existing Licences**.
- 1.2 The proposed modifications arise from the JCRA's Spectrum Allocation Framework for the 800 MHz to 2600 MHz spectrum bands, under which JT and Sure applied for additional spectrum allocations.¹ As part of that Framework, successful applicants were required to accept a number of obligations associated with the award and use of additional spectrum.
- 1.3 The proposed licence modifications would:
 - remove the existing Schedule B (Minimum Requirements for 4G Services) from each licence;
 - remove the existing Schedule C (Performance Commitments for 4G Services (Confidential)) from each licence;
 - replace Schedule B with updated obligations relating to network deployment, service improvements, environmental benefits, MVNO access and spectrum use; and
 - make consequential amendments to ensure that the licences remain consistent and fit for purpose.
- 1.4 The proposed licence modifications to the Existing Licences are summarised in Chapter 3. Annexes A and B contain consolidated versions of the Proposed Licences.
- 1.5 This Initial Notice sets out the intention of the JCRA to exercise such specified regulatory function. Following consideration of any representations received, the JCRA may issue a Final Notice or a further Initial Notice in accordance with Article 11 of the Law.

¹ JCRA: T-151 spectrum allocation of the 800-2600 MHz bands, Spectrum allocation framework and application process (22 April 2026) – see [here](#) for more information.

2 Background

Policy context

- 2.1 Radio spectrum is a finite and valuable public resource that supports the provision of wireless telecoms services in Jersey. Mobile providers rely on access to spectrum to provide wireless network coverage, capacity and service quality for residential, business and public sector users.
- 2.2 In April 2026, the JCRA published its Spectrum Allocation Framework for spectrum bands between 800 MHz and 2600 MHz. The Framework followed consideration of market and industry information gathered through the JCRA's wider Spectrum Strategy work and established a process through which Jersey's existing Full Service Network providers, JT and Sure, could apply for additional spectrum that had become available or was expected to become available.²
- 2.3 The available spectrum comprises both historically unlicensed spectrum blocks and spectrum being released as a consequence of commitments associated with Sure's acquisition of Airtel (Jersey) Limited.³
- 2.4 As part of the Framework, applicants were required to accept a number of obligations associated with any award of additional spectrum. These obligations are intended to ensure that additional spectrum assignments deliver measurable public benefits, including improvements in network coverage, capacity and service quality, reductions in environmental impact, support for mobile virtual network operator access arrangements, and the efficient use of scarce spectrum resources. The Framework made clear that these obligations would be implemented through modifications to the relevant telecoms licences held by successful applicants.
- 2.5 The JCRA has received and assessed applications from JT and Sure under the Framework and intends recommending that Ofcom awards requested allocations through its spectrum licensing process. Therefore, the JCRA now proposes to modify the telecoms licences of JT and Sure to incorporate the obligations associated with the award of additional spectrum. This Initial Notice constitutes the next stage of that process.

Licensing and licence modification powers

- 2.6 Under Article 16 of the Law, the JCRA may include in telecoms licences such conditions as it considers appropriate, including conditions relating to telecommunications services, performance standards, spectrum use and related matters.
- 2.7 Article 18 of the Law empowers the JCRA to modify licence conditions, including by inserting new conditions and deleting existing conditions. Before exercising that power, the JCRA must follow the procedure specified in Article 11 of the Law, including the publication of an Initial Notice.
- 2.8 The modifications described in Section 3 and the annexes are proposed pursuant to Article 18 of the Law.

² JCRA: T-105, Spectrum Strategy – see [here](#) for more information.

³ JRCA: C-042 Sure, Airtel – see [here](#) for more information.

3 Proposed licence modification

Approach

- 3.1 The current licences contain a requirement that each licensee comply with the minimum requirements for 4G services set out in Schedule B of the relevant licence. These provisions were introduced as part of the 2015 award of 800 MHz and 2600 MHz spectrum and were designed to support the initial deployment of fourth-generation mobile networks in the Channel Islands.
- 3.2 The JCRA considers that these requirements have largely fulfilled their original purpose. Mobile networks and technologies have developed significantly since the award process and regulatory requirements relating to mobile coverage and network performance should be updated to reflect current and future mobile service expectations.

Proposed modification

- 3.3 The proposed modifications to the licences of JT and Sure are set out below.

Table 1: Amendments to licence conditions

Condition	Amended/new text
19.1	Replace the reference to "Minimum Requirements for 4G Services" with a reference to "Minimum Requirements for Mobile Services".
20	Condition 20 shall be deleted and replaced with the notation "(Deleted)".
20.1	Delete Condition 20.1 in its entirety.

Table 2: Amendments to licence schedules

Schedule	Amended/new text
Schedule B	Delete the existing Schedule B: "Minimum Requirements for 4G Services" and replace it with a new Schedule B: "Minimum Requirements for Mobile Services".
Schedule C	Delete the existing Schedule C: "Performance Commitments for 4G Services (Confidential)" in its entirety.

- 3.4 The full proposed licences incorporating these modifications are set out in the annexes to this Initial Notice.

4 Making representations to this Initial Notice

- 4.1 This is an Initial Notice of an intended exercise by the JCRA of a specified regulatory function, that is to modify the Existing Licences by incorporating the proposed modifications set out in Section 3 and the annexes. If representations are received before 17:00 on 30 October 2026 regarding the proposed exercise of such function, the JCRA will consider them and will decide:
- (a) not to exercise such function;
 - (b) to issue a new Initial Notice; or
 - (c) to issue a Final Notice confirming the modification of the Existing Licences.
- 4.2 If no responses are received before such time, the Final Notice effecting such modification will be made on or about 30 October 2026. At such time as the modification takes effect, it becomes binding on all parties.
- 4.3 Written representations to the exercise of this specified regulatory function may be made by e-mail to info@jcra.je on or before 17:00 on 30 October 2026.

1 October 2026

By Order of the JCRA