

Telecommunications (Jersey) Law 2002

Case T-076 - Final Notice: Licence Modifications affecting:

Class III Licence: JT (Jersey) Limited

Class II Licences: each of Base Limited t/a Genesis AV; Home

Net Limited; Jersey Airtel Limited; Newtel Limited; Offshore Leisure Limited; Starlink Internet Services Limited and Sure (Jersey)

Limited

Class I Licences: each of Arqiva Limited; BT Jersey Limited;

Gamma Telecom Holdings Limited; Jersey

Electricity PLC; Loober Ltd and Nitel

Limited

Document No: JCRA 25/40 Date issued: 23 December 2025

Modifications take effect: 23 January 2026

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1. Executive Summary

1.1 On 15 July 2025, the Jersey Competition Regulatory Authority (the JCRA), issued an Initial Notice of its intention to exercise a specified regulatory function to modify the following licences, issued under the Telecommunications (Jersey) Law 2002 (the Telecoms Law), being licences to run telecommunications systems and provide telecommunications services within, to and from the Bailiwick of Jersey:

Licensee	Class	Issued/re- issued	Referred to as
JT (Jersey) Limited (<i>JT</i>)	111	07/07/2023	JT Licence
Base Limited t/a Genesis AV (Genesis)	II	04/07/2024	Genesis Licence
Home Net Limited (Homenet)	П	27/01/2024	Homenet Licence
Jersey Airtel Limited (<i>Airtel</i>)	П	07/07/2023	Airtel Licence
Newtel Limited (Newtel)	Ш	07/07/2023	Newtel Licence
Offshore Leisure Limited ² (Co-op)	II	02/08/2024	Co-op Licence
Starlink Internet Services Limited (Starlink)	II	03/05/2024	Starlink Licence
Sure (Jersey) Limited (Sure)	Ш	07/07/2023	Sure Licence
Arqiva Limited (Arqiva)	I	20/07/2024	Arqiva Licence
BT Jersey Limited (<i>BT</i>)	I	19/12/2024	BT Licence
Gamma Telecom Holdings Limited (<i>Gamma</i>)	1	04/01/2017	Gamma Licence
Jersey Electricity PLC (JEC)	I	02/09/2023	JEC Licence
Loober Ltd (<i>Loober</i>)	I	28/08/2018	Loober Licence
Nitel Limited (Nitel)	I	08/03/2023	Nitel Licence
collectively referred to in this Final N	lotice as th	ne <i>Licensees</i> and th	ne Existing Licences.

- 1.2 Each of the JT Licence, the Airtel Licence and the Sure Licence is published on the Authority's website in a non-confidential version, with a schedule redacted. None of the modifications set out in the Initial Notice would affects that schedule in any of such licences. On the coming into effect of the modifications pursuant to this Final Notice, the JCRA will again publish non-confidential versions of each licence.
- 1.3 The proposed modifications would take the form of:
 - (a) the introduction of new defined terms, in each case in Condition 1.1 of each Existing Licence;

¹ Each of these licences in its current form is available at the Authority's website <u>here</u> and can be viewed at the Authority's offices, on application.

² Offshore Leisure Limited is a wholly owned subsidiary of the Channel Islands Co-operative Society Limited and has expressed its intention to launch a mobile service in Jersey under the 'Co-op' brand

- (b) the addition of a new Condition relating to 'Numbering' to certain Existing Licences; and
- (c) the addition of provisions to the Condition relating to 'Numbering' in each Existing

as each was set out in the schedule to the Initial Notice. As the numbering of the various Existing Licences is not consistent, the schedule set out the relevant Condition numbers for each Existing Licence.

- 1.4 Representations were received from one of the Licensees, as set out in Section 2, in consequence of which certain changes have been made to the text of the proposed modifications and the timescales set out in them. These are reflected in the modifications set out in the **Schedule** to this Final Notice.
- 1.5 Having made such changes, the JCRA has determined to issue this Final Notice, exercising a specific regulatory function to modify the Existing Licences as set out in the Schedule.
- 1.6 As representations have been received, and notwithstanding that the representations have been withdrawn, the modifications will take effect one month after the date of this Final Notice, being 23 January 2026.

2. Background and legal process

- 2.1 Global Titles (GTs) are routing addresses for the exchange of signalling messages both within and between mobile networks, to support the provision of mobile services (e.g. for call routing and SMS delivery while roaming abroad). In the UK and the Crown Dependencies, GTs are derived from the +44 numbers allocated by Ofcom to, inter alios, a number of the Licensees.
- 2.2 As set out in the Initial Notice, the JCRA noted:
 - (a) the decision of Ofcom, after its consultation process to which certain of the Licensees contributed, to institute an immediate prohibition on the leasing for GTs and a delayed prohibition on pre-existing leases, as set out in its **Statement**³;
 - (b) points raised by certain of the Licensees in the non-statutory discussions which took place prior to the issuing of the Initial Notice

and determined to make the modifications to the Existing Licences set out in the schedule to the Initial Notice.

- 2.3 The Initial Notice also set out the legislative and licensing background to its being issued. In particular, it described the power of the JCRA to modify licences pursuant to Article 18 of the Telecoms Law and the process for carrying out such modifications, which amounted to the exercise by the JCRA of a 'specified regulatory function' for the purposes of Articles 10 and 11. In accordance with Article 11(1)(e), the Initial Notice set out the period during which representations could be made in respect of the proposed exercise of that specified regulatory function.
- 2.4 Representations were received from one of the Licensees within such period, relating to the technical and commercial feasibility of the alternative technical solutions which Ofcom had referred to in its Statement and as to the proposed timetable for introduction of the prohibitions on leasing Global Titles as applicable to Jersey. Taking these representations into account, the JCRA has varied the wording of the proposed modified conditions as set out in this Final Notice:
 - (a) to clarify the extent of the prohibitions; and
 - (b) to defer the deadlines on the prohibition on creating new leases and on the total prohibition of leasing.

Consequently, the representations have been withdrawn.

- 2.5 The changes that the Authority has made to the wording set out in the schedule to the Initial Notice are as follows:
 - (a) the prohibition on the entering into of further leases of GTs will take effect on 1 March 2026;
 - (b) the prohibition on the continuance of existing leases will take effect on 1 May 2027; and
 - (c) proposed licence condition X.Y has been amended as set out below, with the changes marked in red:

'Only tThe Licensee shall create and use a Global Title only from a Number allocated to it by Ofcom.'

³ See <a href="https://www.ofcom.org.uk/siteassets/resources/documents/consultations/category-1-10-weeks/185679-consultation-global-titles-and-mobile-network-security/associated-documents/statement-global-titles-and-mobile-network-security.pdf?v=394597

- 2.6 The JCRA notified Ofcom of the variations in the deadlines for the prohibitions set out in paragraph 2.5 and Ofcom did not raise any concerns.
- 2.7 Accordingly, the JCRA makes the following Order.

Order

The Jersey Competition Regulatory Authority (the *JCRA*) hereby exercises a specified regulatory function in accordance with the Telecommunications (Jersey) Law 2002 (*Telecoms Law*) to modify the licences issued under the Telecoms Law to each of:

- JT (Jersey) Limited
- Base Limited t/a Genesis AV
- Home Net Limited
- Jersey Airtel Limited
- Newtel Limited
- Offshore Leisure Limited
- Starlink Internet Services Limited
- Sure (Jersey) Limited
- Arqiva Limited
- BT Jersey Limited
- Gamma Telecom Holdings Limited
- Jersey Electricity PLC
- Loober Ltd
- Nitel Limited

in each case as set out in the schedule to the JCRA's Final Notice to each of the above licensees of 23 December 2025.

The modifications will take effect on 23 January 2026 and the JCRA will issue and publish modified licences in due course.

By order of the Jersey Competition Regulatory Authority.

11 December 2025

Schedule: Modifications

The modifications made to each Existing Licence are set out below, identifying by Existing Licence where modifications are specific to that licence or group of Existing Licences.

Additional defined terms to be added to Condition 1.1 of each Existing Licence, in appropriate alphabetical order

Definition	Text
C7	means the standard for common channel signalling in Networks (also
	known as 'SS7');
Global Title	means a number created from any Number as may be used and identified
	for use as a signalling address in the Licensed Telecommunications System,
	for the part of C7 known as 'Signalling Connection Control Part';

Additional defined terms to be added to Condition 1.1 of each of the specified Existing Licences, in appropriate alphabetical order

Existing	Definition	Text
Licence(s)		
Gamma	Numbers	means the formats of codes and subscriber numbers for
Licence		routing telecommunications services to a Network
		termination point, User, telecommunications equipment or
		Customer Premises Equipment in the Bailiwick of Jersey,
		which formats are allocated by the JCRA or by OFCOM;
Gamma	Numbering	means the guidelines from time to time set out in the
Licence	Conventions	Bailiwick of Jersey Numbering Plan and/or OFCOM's
JEC Licence		National Telephone Numbering Plan;
Nitel Licence		
Arqiva Licence	OFCOM or	means the UK's Office of Communications established
BT Licence	Ofcom	under the Office of Communications Act 2002, or its
Gamma		successor;
Licence		
JEC Licence		
Loober Licence		
Nitel Licence		

Additional Condition to be added to the Nitel Licence as new Condition 14 and to the Gamma Licence and the JEC Licence, in each case as new Condition 16, and in each case subject to the further modifications set out in the tables below

[14/16] NUMBERING

- [14/16].1 The Licensee shall use only those Numbers that are allocated to it for the purpose of terminating messages on the Licensed Telecommunication System and shall comply with any Directions concerning use and allocation of Numbers that are issued by the JCRA.
- [14/16].2 The Licensee shall manage any Numbers allocated to it with a view to conserving Numbers as a public resource and shall maintain a record of the status of all Numbers allocated to it and on request, shall provide that information to the JCRA in the form directed by the JCRA.
- [14/16].3 The Licensee shall not charge its customers for allocations of Numbers except where authorised and in accordance with any Direction from the JCRA.
- [14/16].4 The Licensee shall comply with any Directions issued by the JCRA in respect of Number Portability, Number Translation, Number hosting and compliance with the Numbering Conventions.

Additional or amended Conditions, set out by reference to the specified Existing Licence where X and Y are to be replaced in each case by the specified number

Condition	Amended/new text
X.1	add at the end: 'and with the Numbering Conventions'
X.Y	Only the Licensee shall create and use a Global Title from a Number allocated to it by Ofcom.
X.Y+1	The Licensee shall not authorise the use of a Number, allocated to it by Ofcom, by others for use as a Global Title, except if the person being authorised is:
(a)	a subsidiary of the Licensee or is the Licensee's holding company, as such terms are defined in Article 2 of the Companies (Jersey) Law 1991; or
(b)	a person supplying services to Licensee where the Licensee has authorised such use, provided that the Number used as a Global Title is used exclusively to provide that service and for no other purpose.
X.+2	Conditions [X.Y] and [X.Y+1] come into force on 1 March 2026 unless as at such date, the Licensee, in respect of a Number or Numbers allocated to it by Ofcom, had already authorised another person to use one of more of such Numbers as a Global Title, in which case Condition [X.Y+1] shall come into force in relation to that authorised person on 1 May 2027.

where the values of X and Y are:

Existing Licence		Υ
Arqiva Licence; BT Licence; Loober Licence; Nitel Licence		
Gamma Licence; JEC Licence		
Genesis Licence; Newtel Licence		5
Co-op Licence; Homenet Licence; Starlink Licence		9
Airtel Licence; JT Licence; Sure Licence		